Service Standards Development: Lessons Learned from Los Angeles County

2016 National Ryan White Conference on HIV Care and Treatment

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Planning Council Overview

- Created by an act of the Los Angeles County Board of Supervisors (BOS)
- Independent body within the Executive Office of the BOS in Los Angeles County
- 51-member planning council
- Prevention Planning Council and Commission merged as an integrated planning body in 2013.





Road to Standards Development

- 1996 Efforts began with the development of Standards of Care Committee. Developed patient bill of rights and foundational elements
- 2002-2004 -12 standards completed. Initial attempt to establish consistency across services.
- 2006 Developed more refined process and collaboration with grantee. Identified 28 standards.
- 2008-2009 up to 40 service categories identified
- 2011- refinement of definitions and process
- 2013 prevention and care planning integration
- 2015 published 28 standards. Developed framework for development of prevention standards



Current Activities

- Renamed committee to Standards and Best Practices (SBP)
- Updating Continuum of Care to help inform updates of all SoCs and development of new prevention standards
- Recruiting individuals to serve on Expert Review Panels (ERP)
- ERP members will develop 7 prevention standards and guidelines for 4 special populations
- Updating Transitional Case Management, Substance Abuse Treatment & Substance Abuse Residential Treatment







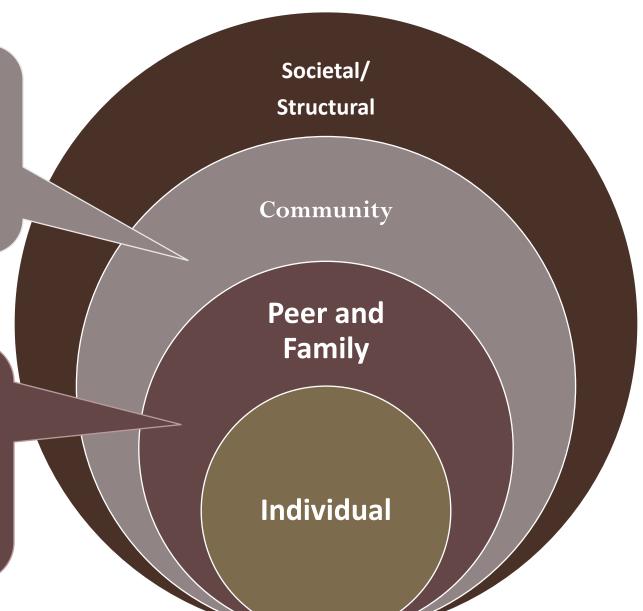
Los Angeles County Commission on HIV Continuum of Care Conceptual Framework-DRAFT

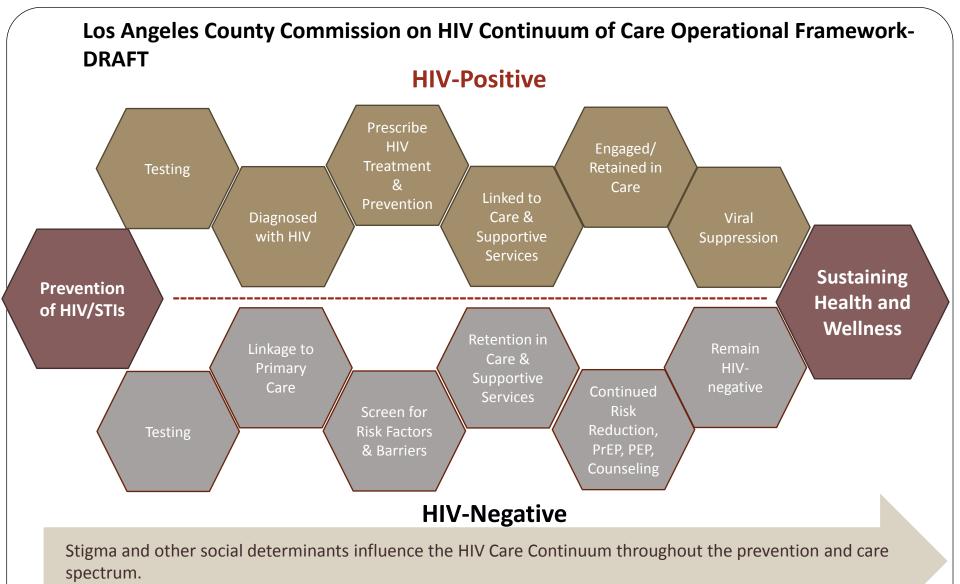
Community Determinants:

- Behavioral norms and belief systems
- Community cohesion and empowerment
- Stigma
- Access to care/services

Peer and Family Determinants:

- Partner involvement
- Communication and Disclosure
- Support groups
- Care taking responsibilities
- Social support and networks (incl. media/electronic)





Process: clinical management, support management, self-management

Population: disease burden, access to care Individual: health status, quality of life, self-sufficiency

Role of Standards and Best Practices Committee

- Designs the standards format
- Creates the quality assurance framework
- Establishes standards development process
- Determines standards/service descriptions
- Identifies standards of care parameters
- Recruits Expert Review Panels (EPRs)
- Reviews/accepts or declines comment/input
- Presents standards/feedback to Commission



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Supervisor: lead/oversee the process, final staff "go-to", moderate stakeholders EPR Facilitator: clinician/provider, system knowledge, objective and fair Standards Author: understands and learns current system, research, drafts, incorporates comments and feedback Logistics Manager: planning, coordination, communication, recruitment

Essential Staffing and Support



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Standards Development Process

- Draft standard
- Expert Review Panel
- Revise according to EPR
- Send revision to EPR for comment
- SBP review
- Introduction to Commission: presentation
- Subsequent Public Comment period
- SBP review and decisions
- Revision presented to Commission
- Commission approval



Key Documents Used

- Current practice and service delivery
- Contracts and schedules
- Other EMAs' standards/guidelines
- Professional groups' standards/guidelines
- Research and study
- Existing and identifiable best practices
- Compromise and dialogue among providers and experts





Guiding Questions

- 1. Are the standards up-to-date and consistent with national standards of high quality care?
- 2. Are they reasonable and achievable for providers?
- **3.** Will the services described meet consumer needs?
- 4. What are the important outcomes we expect for people receiving these services, and how can we measure whether or not the services are working for them?





Expert Review Panels (ERPs)

- Aimed for 15 participants per panel
- Grantee representative/subject matter expert
- Current providers
 - Public/private
 - CARE Act & CDC-funded and outside the system
 - Racial/ethnic diversity (population served)
- Professionals/experts
 - Researchers
 - Academics
- At least one consumer



Critical Elements

- Professionals to run the process
- Dedicated support to manage the process
- Active/direct grantee/administrative agency support, involvement, partnership
- Planning council commitment
- Unwavering, but not rigid, timeline
- Flexibility/openness to address/respond to new/unanticipated issues





Roadmap for Development of New Prevention Standards & Special Populations Guidelines

2015

2015: Outgoing SBP co-chairs outlined recommendations to new co-chairs.



2017: Convene ERPs. Standards development. Select more existing SoCs to update.

2018

2018: Publish prevention standards. Continue updating SoCs.

2016: Identify ERP members. Develop consultant RFP and scope of work.

2016

Select consultant. Update 3 existing SoC.

Lessons Learned

- Consult and coordinate with the grantee throughout the entire process
- Commit to the process, and then allow the process to guide you
 - Don't pre-determine the final product too rigidly, because changes may be needed
 - Sometimes you have to "put things out there", and trust that it will work out
- Course corrections are okay
 - > Added new service categories for development
 - Added "Special Population" Guidelines
 - Addressed client advocacy confusion





Lessons Learned

- Build momentum; don't let it lag
 - Take on some of the easier standards first, so that there are early successes
- "Parking Lot" issues
 - Not all suggestions can be addressed immediately or within current standards
 - Setting the issues aside, but committing to them for future revisions or in the interim
- Set ground rules for discussion





Lessons Learned

• Keep a log

- Staff/consultant notes
- Detailed Committee/subcommittee minutes
- Notes and responses to comment
- Engage PC leadership and Committee co-chairs
- Learn from setbacks
- Celebrate successes





Opportunities for Improvement

- Make publications more user-friendly and accessible to consumers and the general public
- Perfect timing with grantee RFP timeline is a challenge
- Opportunities and barriers to implementing countywide outcomes
- Data collection
- Linkages between standards and outcome measures
- Understanding HRSA's quality management and outcome measurement requirements



Opportunities for Improvement

- Simplify process and document.
- Engage new perspectives to the development process
- Identify multiple ways for the community to participate
- Monitoring of application of standards present major challenges for both PC and grantee.





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